Minneapolis City Planning Department Report

Rezoning Application and Non-Conforming Use Certificate BZZ-432

Date: February 11, 2002

Applicant: Robert Berger

Address of Property: 4336 York Avenue South

Date Application Deemed Complete: November 13, 2001

End of 60 Day Decision Period: January 12, 2002

End of 120 Day Decision Period: March 13, 2002

Applicant Waive 60 Day Requirement: Not applicable

Contact Person and Phone: Robert Berger, (612) 920-8798

Planning Staff and Phone: Hilary Watson, (612) 673-2639

Ward: 13 Neighborhood Organization: Linden Hills Community Council

Existing Zoning: R2B

Proposed Zoning: R5

Zoning Plate Number: 29

Legal Description: Lot 10, Block 2, Muniford Park Addition to Minneapolis

Proposed Use: 5-unit Condominium building

Previous Actions: None

Concurrent Review: Rezoning and Non-Conforming Use Certificate

Signage: Subject to the sign standards as listed in Table 543-1

Appropriate Section(s) of the Zoning Code: Chapter 525 Administration and Enforcement

Background: At the January 14, 2002 Planning Commission meeting, staff reported that the applicant was seeking a rezoning from the existing R2B zoning district to the R5 zoning district. The applicant

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was seeking the rezoning in order to convert the four existing legally non-conforming apartment units to for-sale condominiums and also to legalize the illegal unit in the basement. City records indicate that this property has only been licensed as a four-unit building but never as a five-unit building.

The original inspection of the property located at 4336 York Avenue South was conducted by Robin Goodwin in the housing inspections department. The original reason for the inspection came as a result of a report that there was remodeling being done at the site without a permit. Upon the inspection, Ms. Goodwin reported that there were two illegal units in the basement for a total of six-units in the building. At that time, Ms. Goodwin cited the property owner and informed him that the two illegal units in the basement would need to be vacated – one of the units was vacant and the applicant occupied the other unit. Staff questions why the applicant is trying to legalize the building for five-units when it has been determined that there are six existing units in the building? Staff also contacted Xcel Energy and it was reported that there are only four accounts feeding into this property.

This item was continued to tonight's meeting in order to allow time for the applicant to submit a non-conforming use application. As of this time no materials have been submitted to provide support for a non-conforming use certificate. Staff also wants to point out that the 120-day extension period is up on March 13, 2002. Due to the lack of information provided to the city and because the 120-day extension period is almost expired staff is recommending that both the rezoning and the non-conforming use certificate be denied.

REZONING

Findings as Required by the Minneapolis Zoning Code:

1. Whether the amendment is consistent with the applicable policies of the comprehensive plan.

According to the Land Use Policy Map found in *The Minneapolis Plan*, this area is designated as Low-Density Residential. West 44th Street, which is located one block away from this site, is designated as a Community Corridor.

Several policies from the City Form chapter in *The Minneapolis Plan* apply to this application. Policy 9.5 states that "Minneapolis will support the development of residential dwellings of appropriate form and density." Policy 9.8 states that "Minneapolis will maintain and strengthen the character of the city's various residential areas." And Policy 9.15 states that "Minneapolis will protect residential areas from the negative impact of non-residential uses by providing appropriate transitions."

Staff does not believe that this application is consistent with the policies of *The Minneapolis Plan*. Rezoning this parcel of land to the R5 zoning district would allow the property owner to establish a range of uses that are currently not allowed in the R2B zoning district. It is in the city's best interest to protect the existing low-density neighborhood as it was originally established.

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2. Whether the amendment is in the public interest and is not solely for the interest of a single property owner.

The property is currently in the R2B zoning district. This district does not allow multiple family dwellings of four or five units. The existing four-unit dwelling is legally non-conforming. According to building permits on record in the Department of Inspections, the building was built in 1939 and originally had four dwelling units. Rezoning this parcel to the R5 zoning district would permit more intense uses than the current R2B zoning district. Such uses include community residential facilities, community gardens and religious institutions. In addition, there are several other uses that would be permitted with a conditional use permit that are prohibited in the R2B zoning district. Such uses include nursing homes, supportive housing facilities, bed and breakfast homes, and parking lots serving multifamily dwellings or nursing homes.

Staff does not believe that this application is in the public interest. Rezoning this property from R2B to R5 has no significant benefit to the rest of the neighborhood.

3. Whether the existing uses of property and the zoning classification of property within the general area of the property in question are compatible with the proposed zoning classification, where the amendment is to change the zoning classification of particular property.

The property is bordered by R2B zoning to the immediate north, west and south and R1A zoning to the immediate east (please see the attached zoning plate map). Further to the west (approximately three blocks) there is a pocket of R5 zoning, however, the overall zoning scheme in the area consists of R1, R1A and R2B zoning. There are commercial nodes located at the intersections of Beard Avenue and 44th Street to the west and Upton Avenue and 43rd Street to the east.

Adjacent uses include a mix of single and two family dwellings to the north, west and south and a mix of single and two family dwellings and a few multiple-family dwellings to the east.

Staff does not believe that R5 zoning would be compatible with the surrounding area. Although the building looks similar in appearance to other buildings in the area, and the additional unit would be located in the existing basement, the potential uses that this property could be converted to could have a negative impact on the established neighborhood.

4. Whether there are reasonable uses of the property in question permitted under the existing zoning classification, where the amendment is to change the zoning classification of particular property.

There are reasonable uses of the property permitted under the R2B zoning classification. The existing four-unit dwelling is legally non-conforming. The one additional use permitted under the proposed R5 zoning classification is multiple-family dwellings of five or more units. However, as listed above in finding number two there are several more intense uses that would be subject to a conditional use permit under the R5 zoning classification.

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5. Whether there has been a change in the character or trend of development in the general area of the property in question, which has taken place since such property was placed in its present zoning classification, where the amendment is to change the zoning classification of particular property.

Within this area of Minneapolis there has not been a change in the type of development. It has been and still remains a low-density residential neighborhood with small commercial uses located nearby.

Staff Analysis: Staff believes that a rezoning to the R5 zoning district would allow uses in the area that would not be appropriate for this established neighborhood. A rezoning could potentially open the door to larger community residential facilities, nursing homes, parking lots serving multi-family dwellings or nursing homes, etc. Also, it could allow more intrusion into the neighborhood of higher-density housing. This is obviously an amendment solely for the interest of a single property owner.

RECOMMENDATION OF THE CITY PLANNING DEPARTMENT:

The City Planning Department recommends that the City Planning Commission and City Council adopt the above findings and **deny** the rezoning.

NON-CONFORMING USE CERTIFICATE

Findings as Required by the Minneapolis Zoning Code:

As of this time no materials have been submitted to provide support for a non-conforming use certificate. One letter was submitted by the applicant from a Mr. Jack Johnson. Mr. Johnson said that he had lived in the building since 1994. The statement "in the basement apartment" was added to the letter. Staff is not sure who added this statement. Staff is questioning this because of the fact that when Ms. Goodwin, the city housing inspector, went out to the site, one of the two basement units was vacant and the applicant occupied the other unit. Due to the information received from the city's housing inspections department and the lack of evidence provided by the applicant, the city is recommending that the non-conforming use certificate be denied.

RECOMMENDATION OF THE CITY PLANNING DEPARTMENT:

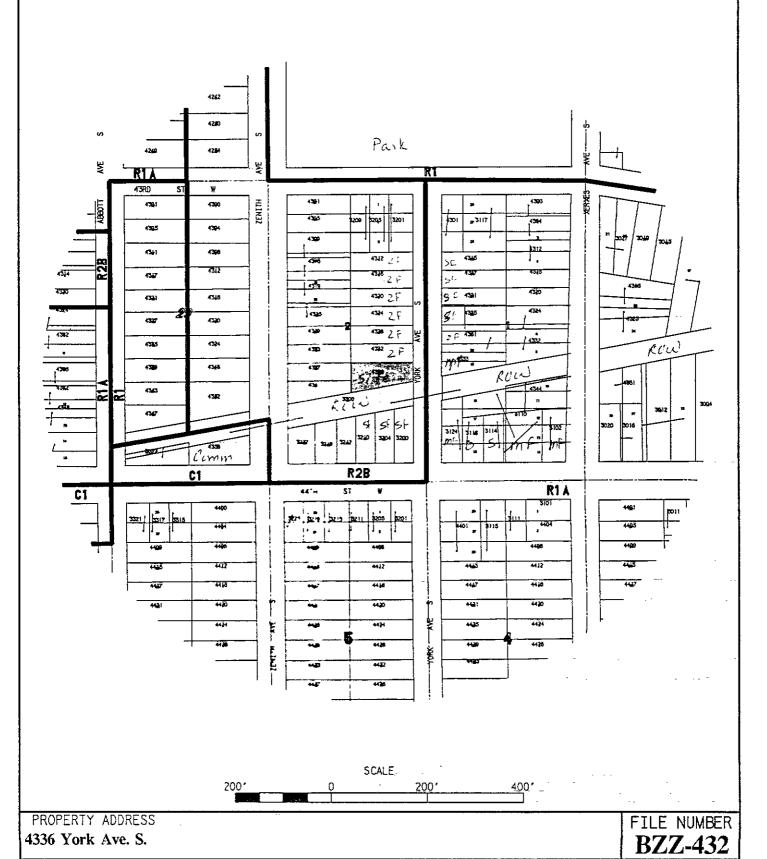
The City Planning Department recommends that the City Planning Commission adopt the above findings and <u>deny</u> the Nonconforming Use Certificate to establish legal nonconforming rights to a 5-unit multiple family dwelling in the R2B zoning district.

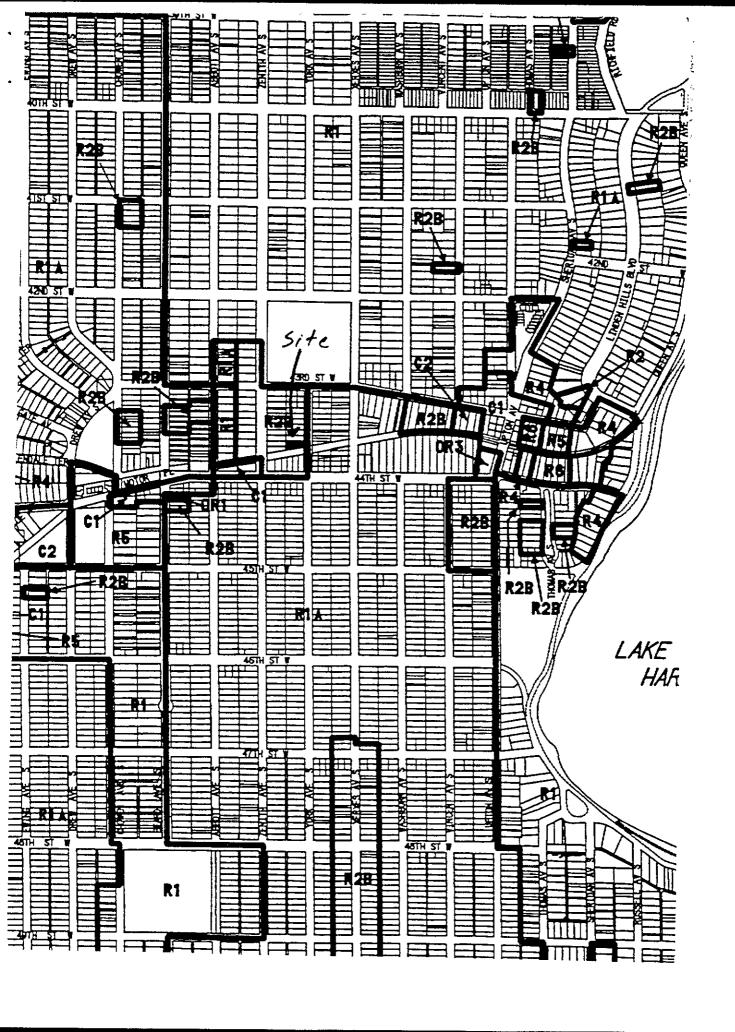
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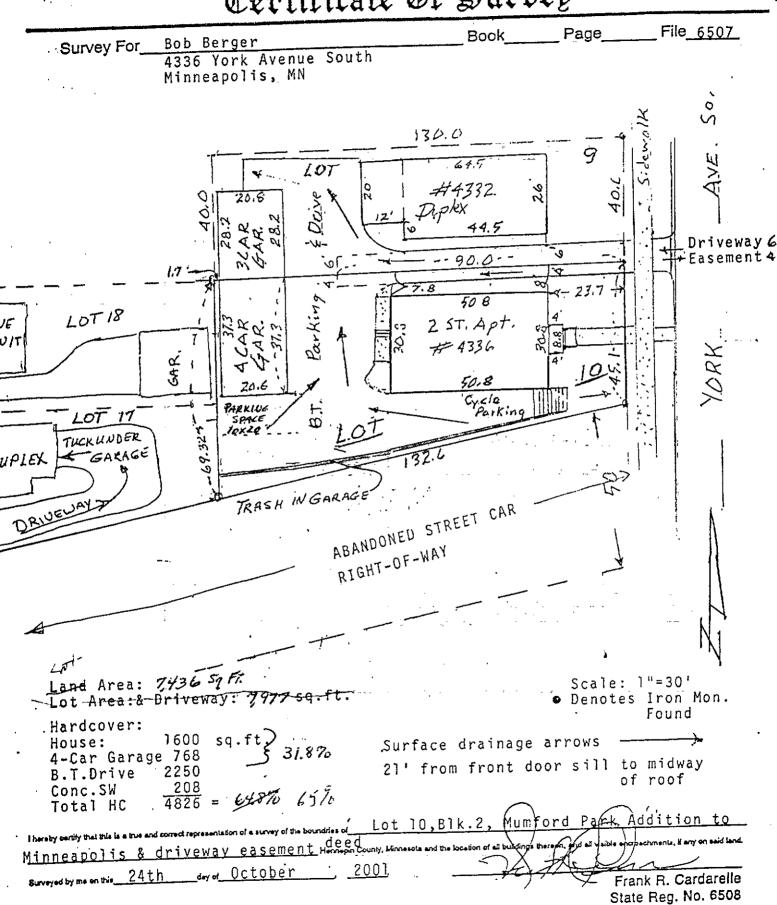
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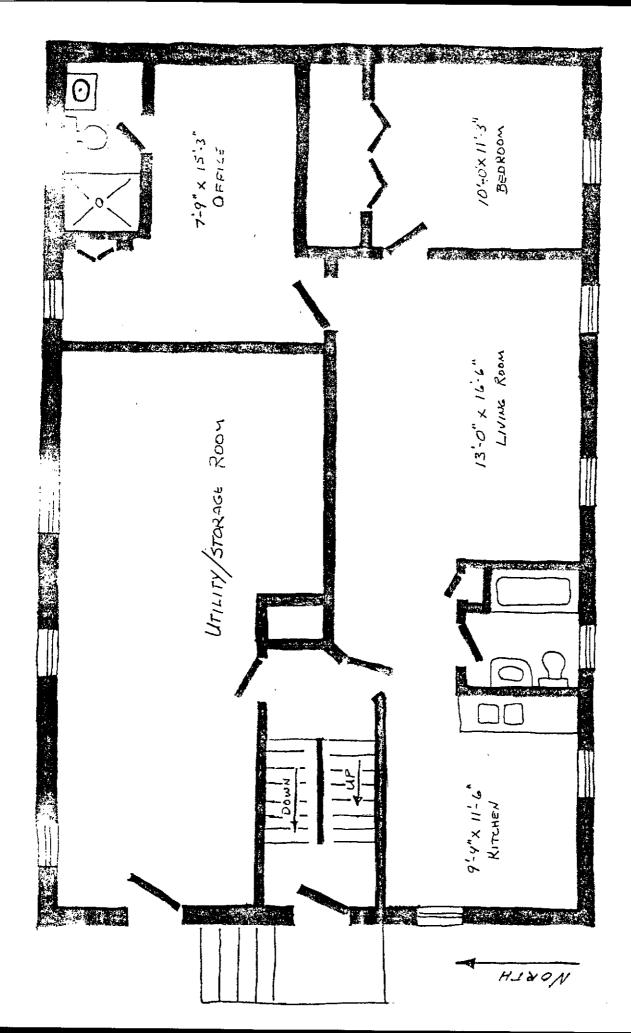
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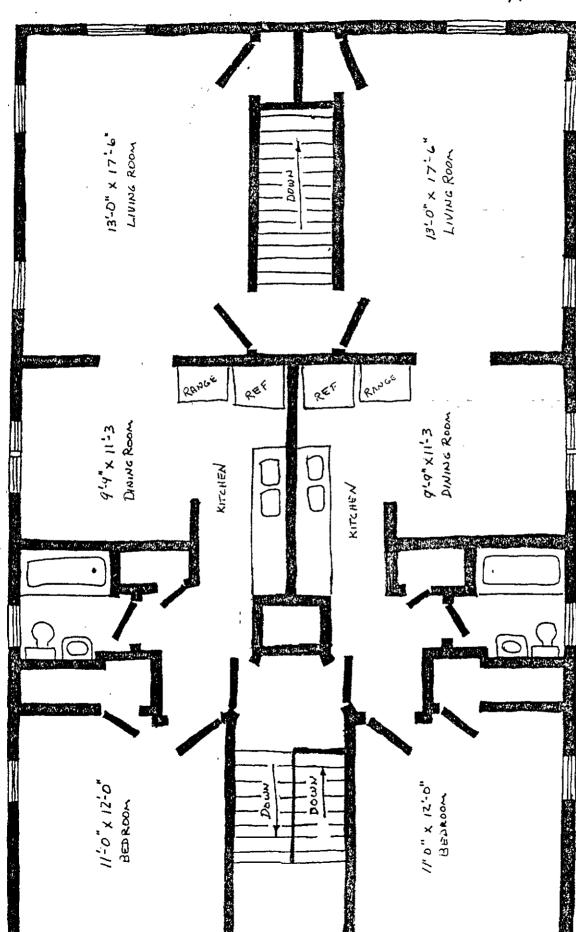
Certificate Of Survey





LOWER LEVEL

FIRST FLOOR



SECOND FLOOR

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	ubmitted	
	(for office use only)	

PETITION FOR AMENDMENT OF THE ZONING CODE MINNEAPOLIS, MINNESOTA

To the Honorable City Council, Minneapolis, Minnesota

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Z-99-11-00-8 January 2001				•					

AFFIDAVIT RELATED TO REZONING REQUEST

Identifying Property Contiguous to the Subject Site
That is Currently Owned, or That has Been Sold Within the Past Year,
By the Same Ownership Group as the Subject Site

State of Minnesota	
SS County of Hennepin	
Your affiant, ROBERT S. BERG (print name)	
I am the owner, or am acting as the authorized amend the zoning classification for the subject propert must also be filed.)	l agent on behalf of the owner, in regard to a petition to y described below. (If there is an agent, form Z99-11-00-8c
Address of Property to be Rezoned	Property ID No. of Property to be Rezoned
4336 YORK AUENLE SOUTH	0108-028-24310061
The following property is contiguous to the property sold within the last year, by the same owner or obsection does not apply, go to #3.)	roperty to be rezoned and is either currently owned, or has wnership group that owns the property to be rezoned. (If this
Address of Contiguous Property	Property ID No. of Contiguous Property
_	
3. Check here if there is no property contiguous has been sold within the last year, by the same owner	to the property to be rezoned that is currently owned, or that or ownership group as the subject property: (check if applicable)
hehet & Beign	арриодол-у
(Affiant's signature)	Subscribed and sworn to before me this 9th day of October 2001
PRASUNA RAO VELLANI Notary Public Minnesota My Commission Lypnes Jan. 31, 20	County of Hennepin

Z-99-11-00 8b January 2001

BZP		
	(for office use	only)

PETITION FOR AMENDMENT OF THE ZONING CODE MINNEAPOLIS, MINNESOTA

CONSENT PROVISION

We the undersigned have reviewed the petition of R_{ℓ}	OBERT S. BERGEA. (name of petitioner(s))	_ to rezone the property
described in that petition and encompassing the following	g addresses:	
Street Address 1: 4336 YORK AVENUE SOUTH		028-24.310061
Street Address 2:	Property ID NO.:	
Street Address 3:	Property ID NO.:	
Street Address 4:	Property ID NO.:	
(If additional properties are to be included, please attach	an additional petition form.)	
We understand that the petitioner seeks to rezone this pro	operty from the RZR District to	the <u>R5</u> District
for the purpose of HAULOG THE ZONING	CONFORM TO BUILDING I	USE FOR SUNTS
and we do hereby consent to and acquiesce in the request	ted amendment of the Zoning Code of t	he City of Minneapolis.
If the property is not owned by an individual, all own	ers or a duly authorized agent for the	e owner(s) must sign. PROPERTY ID NO.
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DUNLAP	4333 ZENITH AVE SO	0108-028-24310069
LUCHT	4337 ZENITH AVE SO	0108 028-24310068
To 1. WEEDMAN	4341-43 ZENITH AVE SO	0 100 033-2131000

Z-99-11-00-8a-2 · January 2001

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Address: 4315 York Ave 5

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Phone no. 612-926-2683

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Name: Lawrence J. Vaubel

Address: 4321 Yark Due So.

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name-CLIFF TOMBERCOV add, 5124W 44Ths) phone: 612-963 4848 Date: 2-27-2001

nune; add: phone; Date:

Name: BOTM STEAHENGON

Address: 3133 WEST 43/P 51

9/22/01

Phone no. 612 - 920-3637

name - Marvin M McCoy

add 3204 W, 44th St, 19125 53410

Phone 612 927-6021

Date 9-23-0)

Name: Kang / Letuson

Address: 4330 York Ave Minnegali MW.

Phone no._____

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Name: Steve & Cherry Brodie

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Watson, Hilary A

From: Sent: To: John Siverson [jsiverson@uswest.net] Tuesday, January 29, 2002 6:19 PM hilary.watson@ci.minneapolis.mn.us

Subject:

Zoning Appl. 4336 York

Hi: My name is John Siverson and I live on the other end of the block from 4336. York (4315 Zenith) and I am strongly opposed to the rezoning of this property. Shortly after buying this property the owner moved in all kind of trucks and machines and parked them behind the property, which means more oil and such on the ground. There were not cars and pickups, but large vehicles.

They also dug out around the south side of the building and put asphalt down which make more run off for those of us "down hill" from them. I have had my basement flooded many times by the runoff from the properties on York There is no where for the water to go.

They also cut down all of the vegetation on the south side of the build which was actually in the old street car right of way including a lovely old tree. The cutting of this vegetation causes even more run off and pollution.

There is already a parking problem in the neighborhood and adding another unit will make the problem worse.

My phone number is 612 925-5173. I cannot attend the meeting.

John Siverson, loved by Seven-up, Red, Foxy, Cami and Kofi Minneapolis, Minnesota USA jsiverson@USWEST.NET

Robert S. Berger 4336 York Avenue South Minneapolis, Minnesota 612-920-8798

October 8, 2001

Mr. Barret Lane 13th Ward Council Member Room 307 City Hall 350 South 5th Street Minneapolis, MN 55415

Dear Council Member Lane:

I am requesting your support for changing the zoning of my property at 4336 York Avenue South. In order to utilize the caretaker apartment, in the lower level, as a separate dwelling the zoning would have to be changed to R5. Once the zoning is changed I will be converting the building to five condominium units. With the change in the building ownership, from rental to home owners, the City and the Neighborhood should benefit.

I would like to thank you in advance for your support.

Refer Begar

Sincerely,

Robert Berger

Robert S. Berger 4336 York Avenue South Minneapolis, Minnesota 612-920-8798

November 7, 2001

Stuart E. Roberson Zoning Inspector 250 South 4th Street Minneapolis, MN 55415

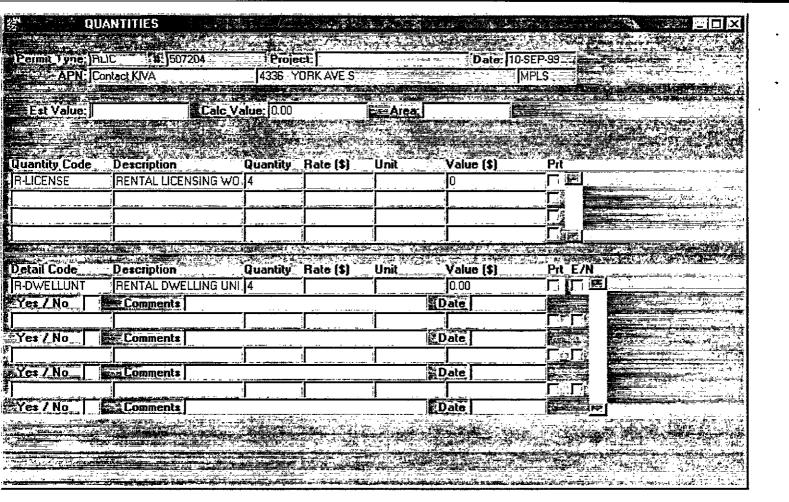
Dear Mr. Roberson:

On September 17, 2001 and on October 2, 2001 Don Hedquist and I met with the neighborhood committees about the request to re-zone the property at 4336 York Avenue South. The re-zoning request is to change the present R2B to R5. Both neighborhood committees reviewed the re-zoning request that I am presenting to you and there was a unanimous vote by both committees to send it forward with their support.

Sincerely,

Robert Berger

Bobet & Berger



INSPECTOR OF BUILDINGS

LOCATION 4336 York Ave. So.

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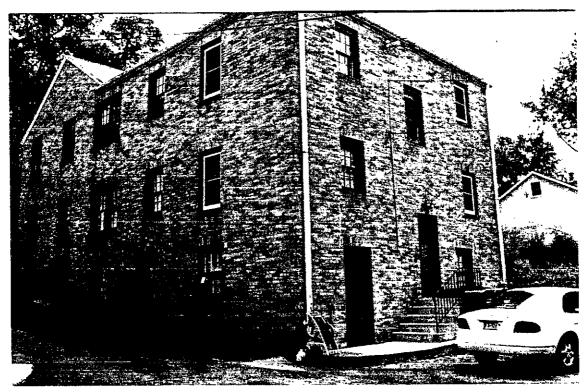
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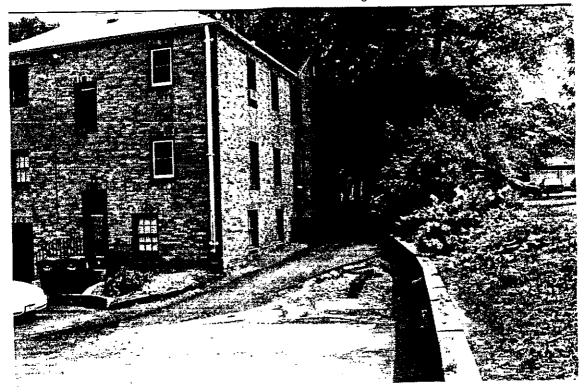
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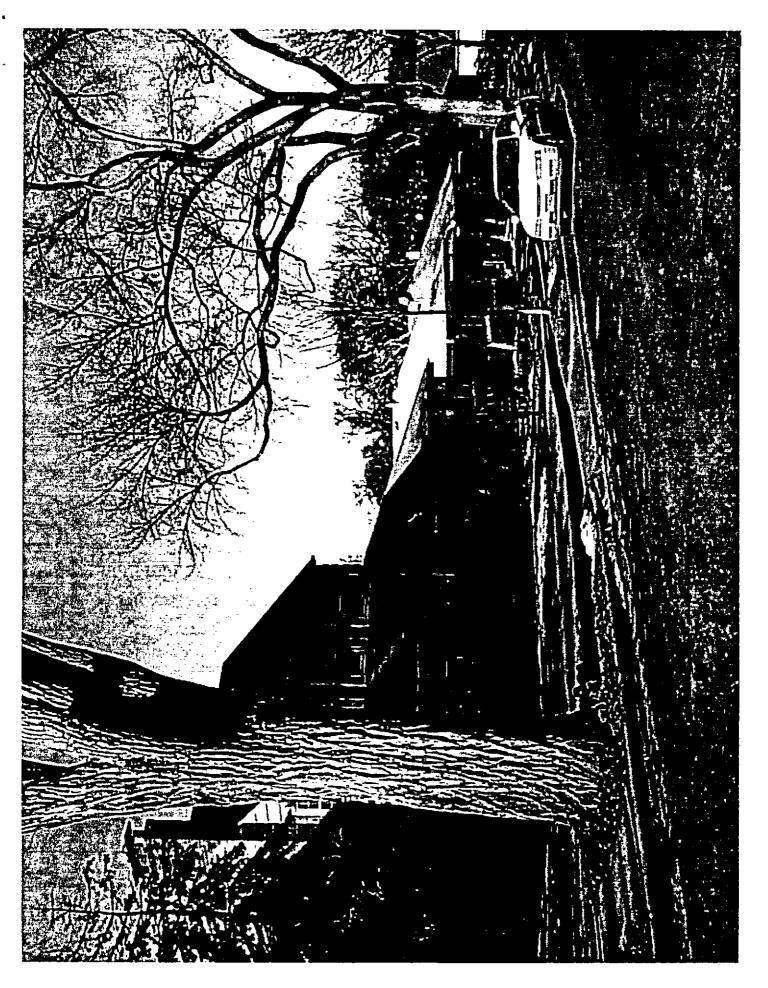
4336 York Are S.

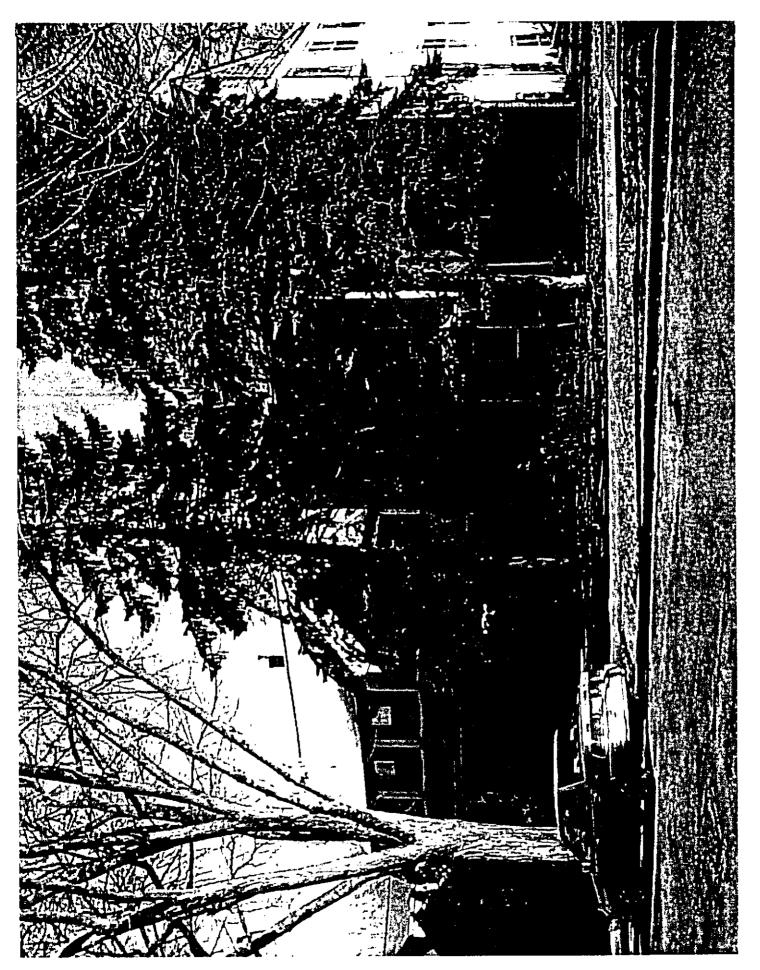


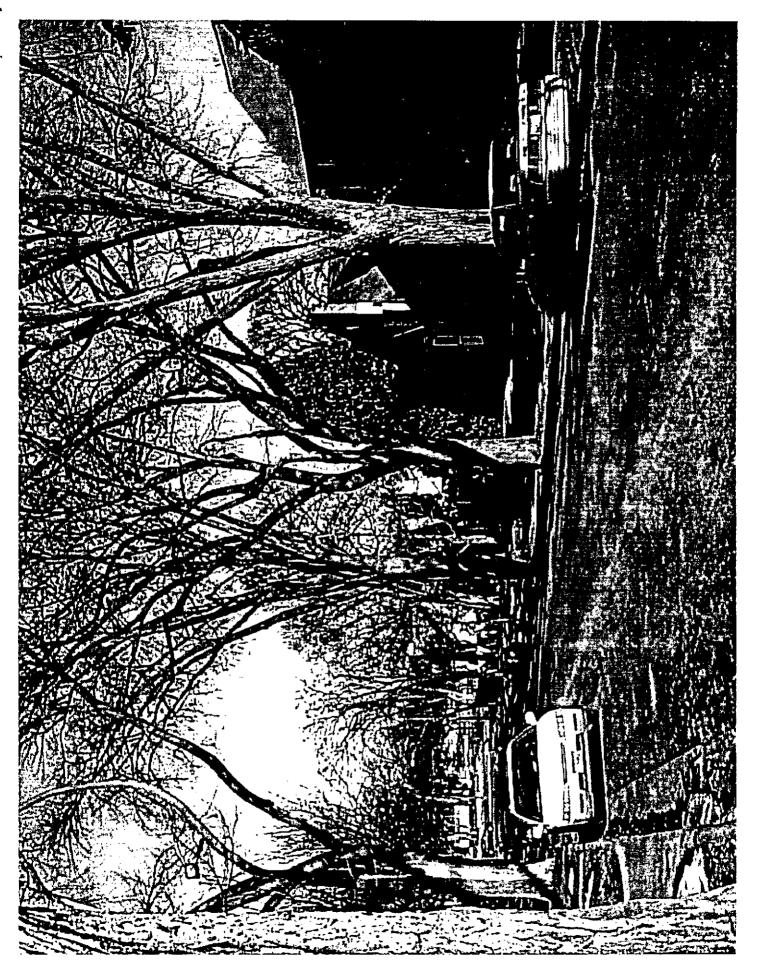
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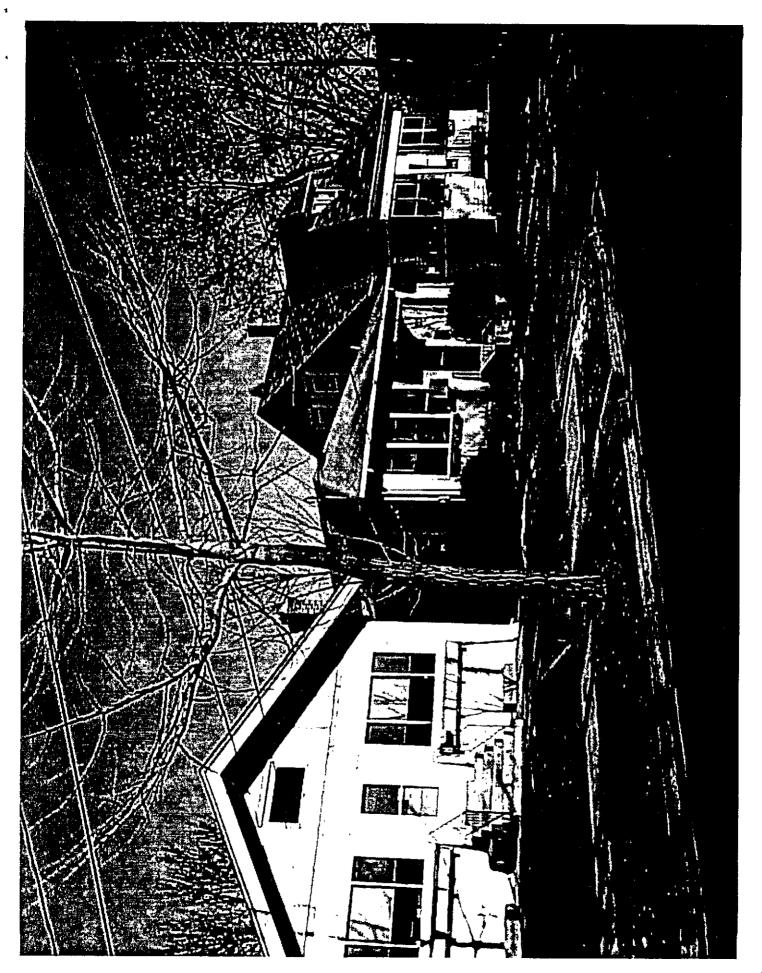
South side of bldg











CITY OF MINNEAPOLIS INSPECTIONS DIVISION HOUSING MAINTENANCE SECTION 300 PUBLIC SERVICE CENTER 250 SOUTH 4TH STREET MINNEAPOLIS, MINNESOTA 55415

BERGER ROBERT S

4336 YORK AVENUE SOUTH MPLS,MN 55410

16-MAY-01

Request Number: 01-0118605

Re: 4336 YORK AVE S

An inspection on 15-MAY-01 of the premises at the above address disclosed conditions that are violations of the Minneapolis Code of Ordinances. An inspection will be done at no charge after the listed due date(s).

Failure to comply with the orders below by the due date(s) may result in a fifty dollar (\$50.00) fee for each additional inspection (except those which are exempt), and possible legal action. The fee will be billed directly to the responsible party(ies) per Minneapolis Ordinance 244.190.

The following corrections are required:

1 Have a licensed service person inspect, maintain and properly tag all portable fire extinguishers. Minneapolis Housing Maintenance Code 244.920 Violation Text 343.

Inspector's Comments:

Due Date: 31-MAY-2001

2 Revert this dwelling to its authorized construction and occupancy as shown in the Department of the Inspections records. Our records show the dwelling being used in some other manner than what is allowed. Call Zoning at 673-5836 for information and/or application to obtain a variance from the Board of Adjustments. Minneapolis Housing Code 244.1450 and Zoning Ordinance 546. Violation Text 221.

Inspector's Comments:

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Due Date: 31-MAY-2001

Your prompt cooperation in attending to the item(s) above would be appreciated.

IF YOU HAVE ANY QUESTIONS ABOUT THESE ORDERS, OR IF YOU ARE NOT THE OWNER, AGENT OR OCCUPANT, PLEASE CALL THE INSPECTOR (WHOSE NAME AND NUMBER ARE AT THE END OF THESE ORDERS). If you are unable to reach the inspector during the time stated below, you may leave a message at any time by calling the same number.

The Minneapolis code of ordinances, including sections on the Housing Maintenance Code, is available on computer terminal (on line) at:

- Minneapolis Public Library, Government Documents Section
- Municipal Information Library, Room 300 City Hall 350 So. 5th St.
- City Clerk's Office, Room 304 City Hall, 350 So. 5th St.

The code is also available through the Internet. The Minneapolis Home Page can be found at ci.minneapolis.mn.us. Go to frequently requested information and select City Charter/Code of Ordinances Select Query and enter your subject or select contents for the table of contents to find specific sections of the code.

Chapter 242 of the Minneapolis Ordinances provides that an appeal may be filed within fifteen (15) days of the issuance of this order. If you wish to appeal this order, call 673-5850 for an application.

If these orders are for repairs to your house or garage, and if you need financial assistance to complete them, you may call the MCDA (673-5286) for information on home improvement loans.

IF A PERMIT IS REQUIRED, THE HOUSING ORDERS MUST BE PRESENTED AT THE PLAN REVIEW COUNTER FOR PERMIT ISSUANCE BY EITHER THE PROPERTY OWNER OR CONTRACTOR.

ALL MATERIAL AND SERVICES ARE AVAILABLE IN ACCESSIBLE FORMATS
TTY NUMBER: 673-3300

ROBIN GOODWIN, HSP INSP, Phone: (612)685-8512 Office hours 8:00am - 4:30pm January 29, 2002

To whom It May Concern:

I have lived at 4336 York Avenuc South in Minneapolis, Minnesota, since the summer of 1994.

Jack R. Johnson

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